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### Agenda for a meeting of the Bradford East Area Committee to be held on Thursday, 16 February 2017 at 6.00 pm in Committee Room 1 - City Hall, Bradford

#### **Members of the Committee - Councillors**

LABOUR	LIBERAL DEMOCRAT	INDEPENDENT
Salam Jamil Shafiq	R Ahmed (DCh) R Sunderland (Chair) N Pollard Stubbs J Sunderland	Sajawal

#### **Alternates:**

LABOUR	LIBERAL DEMOCRAT	INDEPENDENT	
H Khan Ikram Iqbal I Khan	Fear Griffiths Reid Stelling Ward		

#### Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the
  officer named at the foot of that agenda item.

Decisions on items marked \* are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From:

To:

Parveen Akhtar City Solicitor

Agenda Contact: Fatima Butt

Phone: 01274 432227 E-Mail: fatima.butt.gov.uk





#### A. PROCEDURAL ITEMS

#### 1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

#### 2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

#### Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

#### 3. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.





Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Fatima Butt - 01274 432227)

#### 4. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 14 February 2017.

(Fatima Butt - 01274 432227)

#### **B. BUSINESS ITEMS**

## 5. BRADFORD EAST AREA-WIDE TRAFFIC REGULATION ORDER - OBJECTIONS

Previous Reference: Minute 58 (2015/16)

At its meeting of 17 March 2016 this Area Committee approved as part of its Safer Roads Schemes Programme the advertisement of an area wide Traffic Regulation Order for 22 sites throughout Bradford East.

The Order has been promoted to resolve a number of requests for small areas of existing waiting restrictions to be amended or new restrictions to be introduced. The requests have been raised by local residents, schools and businesses that have problems with on street parking and gaining access to premises.

The Strategic Director, Place will submit **Document "X"** which considers objections received to the recently advertised Bradford East Area-Wide Traffic Regulation Order.





#### Recommended-

- (1) That the original proposals for a Traffic Regulation Order at the sites listed in paragraph 3.1 of Document "X" are abandoned.
- (2) That the objections be overruled and the Traffic Regulation Order be sealed and implemented as advertised.
- (3) That the objectors be informed accordingly.

(Andrew Smith – 01274 434674)

# 6. PETITIONS RELATING TO TRAFFIC MATTERS - ACCESS ROAD BETWEEN NEW LANE AND RAGLAN TERRACE AND ROWAN AVENUE, BRADFORD

The Strategic Director, Place will submit **Document "Y"** which considers the following petitions relating to traffic matters:

- (1) Access road between New Lane and Raglan Terrace, Bradford
   Request for road closure
- (2) Rowan Avenue, Bradford Request for permit parking

#### Recommended-

- (1) That no action be taken on the request for a road closure on the access road between New Lane and Raglan Terrace, Bradford.
- (2) That no action be taken on the request for permit parking on Rowan Avenue, Bradford.
- (3) That the petitioners are informed accordingly.

(Andrew Smith – 01274 434674)

#### 7. BETTER START BRADFORD PROGRAMME UPDATE

Previous Reference: Minute 64 (2015/16)

The Better Start Bradford programme is the result of a successful £49 million Big Lottery Fund bid led by Bradford Trident, for a 10 year early intervention and prevention programme. The Programme is in its second year.





The programme is being delivered in 3 disadvantaged wards (Bowling and Barkerend, Bradford Moor and Little Horton) but aims to embed what works across the district. For example, specific attachment training for early years workforce (including volunteers) is being rolled out and the Baby Buddy phone app is now used across the district to provide information to mums-to-be and encourage use of mainstream services.

The Strategic Director, Children's Services will submit **Document "Z"** which provides an update on early implementation of the Better Start Bradford programme, outcomes, impact and the implications for the district.

#### Recommended-

That the report be noted and Ward Councillors receive regular updates.

(Michaela Howell – 01274 513227)

8. PROGRESS REPORT ON BRADFORD'S FAMILIES FIRST PROJECT PHASE 2 - OF THE NATIONAL TROUBLED FAMILIES PROGRAMME

The Deputy Director, Children's Social Care will submit **Document** "**AA**" which outlines the multi agency work to deliver the Bradford's District wide Early Help/Families First Programme which forms part of the National Troubled Families Programme.

#### Recommended-

- (1) That the report be noted.
- (2) That the need for a continued assertive and intensive approach to reach, engage and improve outcomes for the agreed number of families be noted and, that a whole system approach will be required, to reach and engage these families lead by the Targeted Early Help Service, other key Council teams and wider partners and commissioned services.

(Martyn Stenton – 01274 432558)





#### 9. HOME CARE PROVISION

Previous Reference: Minute 41 (2016/17)

The Strategic Director, Health and Wellbeing will submit **Document** "**AB**" which provides additional information about the Home Care Provision and support in the Bradford East Area as requested by Members at the November 2016 meeting of the Committee.

#### Recommended-

That the views and comments of the Committee are requested.

(Bernard Lanigan – 01274 437901)

#### 10. ALLOCATION OF COMMUNITY BUILDINGS GRANTS FOR 2017-2019

Previous Reference: Minute 40 (2016/17)

The Strategic Director, Place will submit **Document "AC"** which outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2017-2019.

#### Recommended-

That the Community Buildings Grants outlined in 3.1. of Document "AC" be approved.

(Ishaq Shafiq – 01274 431066)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER







Report of the Strategic Director Place to the meeting of Bradford East Area Committee to be held on 16 February 2017.

X

Subject:

BRADFORD EAST AREA-WIDE TRAFFIC REGULATION ORDER - OBJECTIONS

#### **Summary statement:**

This report considers objections received to the recently advertised Bradford East Areawide Traffic Regulation Order

Wards:

10 Eccleshill
18 Little Horton

Steve Hartley Strategic Director Place Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Smith

**Overview & Scrutiny Area:** 

Principal Engineer Phone: (01274) 434674

**Environment and Waste Management** 

E-mail: andrew.smith@bradford.gov.uk





#### 1.0 SUMMARY

1.1 This report considers objections received to the recently advertised Bradford East Area-Wide Traffic Regulation Order.

#### 2.0 BACKGROUND

- 2.1 At its meeting of 17 March 2016 this Area Committee approved as part of its Safer Roads Schemes Programme the advertisement of an area wide Traffic Regulation Order for 22 sites throughout Bradford East.
- 2.2 The Order has been promoted to resolve a number of requests for small areas of existing waiting restrictions to be amended or new restrictions to be introduced. The requests have been raised by local residents, schools and businesses that have problems with on street parking and gaining access to premises.
- 2.3 The Traffic Regulation Order was advertised between 6 and 27 January 2017. At the same time consultation letters and plans were delivered to residents and businesses affected by the proposals. This has resulted in objections to the proposals on Mallard Close, Eccleshill and Holme Street, Little Horton. One letter of objection was received to each. Plans of the proposals that have received objections are attached as Appendix 1 and 2.
- 2.4 A summary of the valid points of objection and corresponding officer comments is tabulated below:

Objectors concerns	Officer comments		
Objectors concerns	Officer comments		
Mallard Close (Ward 10)	Mallard Close		
Dwg No. TDG/THS/103330/CON-15A	Mallard Close is approximately 4 metres		
Number of objectors 1	wide and gives access to 2 of the parking		
Vehicles which would have parked on	areas of Cavendish Court a complex of 40		
Mallard Close will be displaced on to	flats and 7 other residential properties.		
Cavendish Road. The objector thinks that	Concerns have been raised regarding		
the parking situation on Cavendish Road	parking on Mallard Close causing access		
will now become an issue particularly at	difficulties. As a consequence of the width		
school times. Despite this the objector does	of Mallard Close any parking that takes		
state that parking on Mallard Close between	place often does so half on the footway.		
Cavendish Road and the cul de sac to	This causes obstruction of the footway. The		
properties numbered 2 – 6 Mallard Close	proposals are necessary to maintain		
could be said to be an issue.	unhindered access along Mallard Close for		
codia so dala to so all'icodo.	vehicles and pedestrians. Cavendish Road		
	is approximately 7.5 metres wide with		
	currently low numbers of parked vehicles. It		
	can therefore accommodate any displaced		
Holmo Stroot (Mard 19)	parking.		
Holme Street (Ward 18)	Holme Street		
Dwg No. TDG/THS/103330/CON-21B	Currently the majority of Holme Street is		
Number of objectors 1	subject to a residents permit parking only		
The objector would like the proposed	restriction, 3 residential properties at the		
double yellow lines to extend the full width Page 2 of the street have no restrictions			

of his property frontage. They consider that they have been inconvenienced with obstructive parking for many years and do not feel it should be necessary to compromise on the length of double yellow lines, particularly as their main antagonist has alternatives to parking on street.

outside them; one of which has off street parking. Due to parking issues on the street and difficulties for these residents it was proposed to cover the driveway to the property which has off street parking with double yellow lines and add a permit parking bay outside the other 2 properties as an addition to the existing permit parking zone. Following an initial consultation a request was received to extend the permit parking bay and to slightly reduce the length of the double yellow lines (1m). The length of double yellow lines proposed will still prevent obstruction of the driveway. The resident with the driveway is eligible for a parking permit and can use any of the on street parking bays when displaying a valid permit. It is in the interest of all residents to maximise the amount of permit parking.

- 2.5 During the advertising period an email of support was received for the proposals on Holme Street.
- 2.6 A petition containing 196 signatures in favour of the 20 minute limited waiting, 8am to 6pm adjacent to properties numbered 190 to 200 Barkerend Road has also been received. There have been no objections to the Traffic Regulation Order at this site.

#### 3.0 OTHER CONSIDERATIONS

- 3.1 Prior to advertising an initial consultation exercise was carried out on all of the proposed sites. Some objections were received at this stage and following consultation with Ward Members proposals at Dudley Hill Road, Bolling Road, Gurbax Court, Doctor Hill and Howgate, Idle were not advertised. This report formally abandons these proposals.
- 3.2 Local ward members and the emergency services have been consulted on the advertised sites. No objections have been received.

#### 4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 The cost of the proposals will be met from the Safer Roads Budget.

#### 5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks arising out of the implementation of the proposed recommendations.

#### 6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Councils powers as Highway Authority and Traffic Regulation Authority

Authority and Traffic Regulation Authority

#### 7.0 OTHER IMPLICATIONS

#### 7.1 EQUALITY & DIVERSITY

Due regard has been given to Section 149 of the Equality Act 2010 when determining the proposals in this report.

#### 7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

#### 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

#### 7.4 COMMUNITY SAFETY IMPLICATIONS

The introduction of some of the waiting restrictions in the Order will be beneficial in terms of road safety.

#### 7.5 HUMAN RIGHTS ACT

None

#### 7.6 TRADE UNION

None

#### 7.7 WARD IMPLICATIONS

Ward Members have been consulted on the proposed Traffic Regulation Order.

#### 7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

The implementation of the Traffic Regulation Order supports priorities within the Bradford East Area Committee Ward Plan 2015-16.

#### 8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

#### 9.0 OPTIONS

- 9.1 That the objections be overruled and the Traffic Regulation Order be implemented as advertised.
- 9.2 That the objections be upheld and the proposals be abandoned or amended to address the objectors concerns.
- 9.3 Members may propose an alternative course of action; in which case they will receive appropriate guidance from officers.

#### 10.0 RECOMMENDATIONS

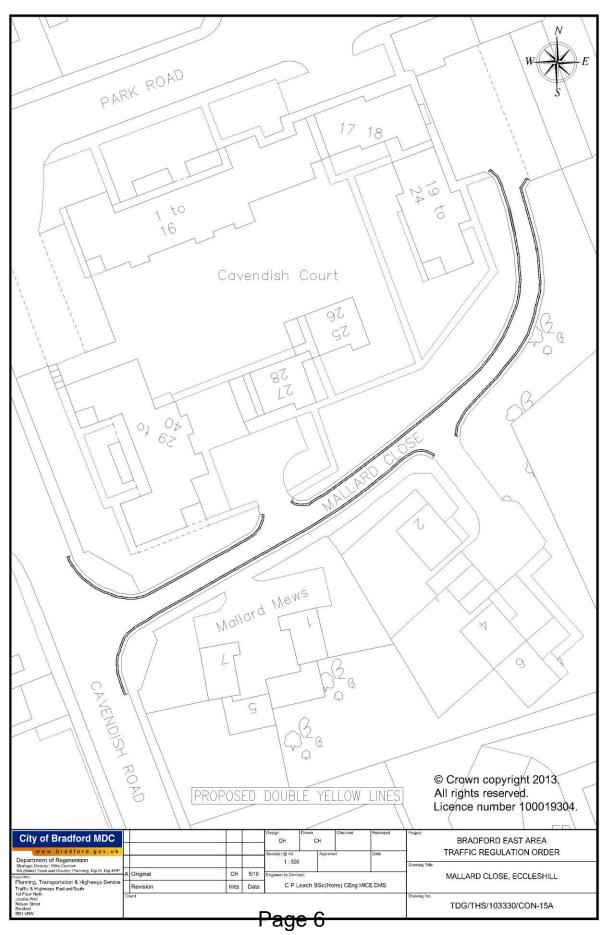
- 10.1 That the original proposals for a Traffic Regulation Order at the sites listed in paragraph 3.1 are abandoned.
- 10.2 That the objections be overruled and the Traffic Regulation Order be sealed and implemented as advertised.
- 10.3 That the objectors be informed accordingly.

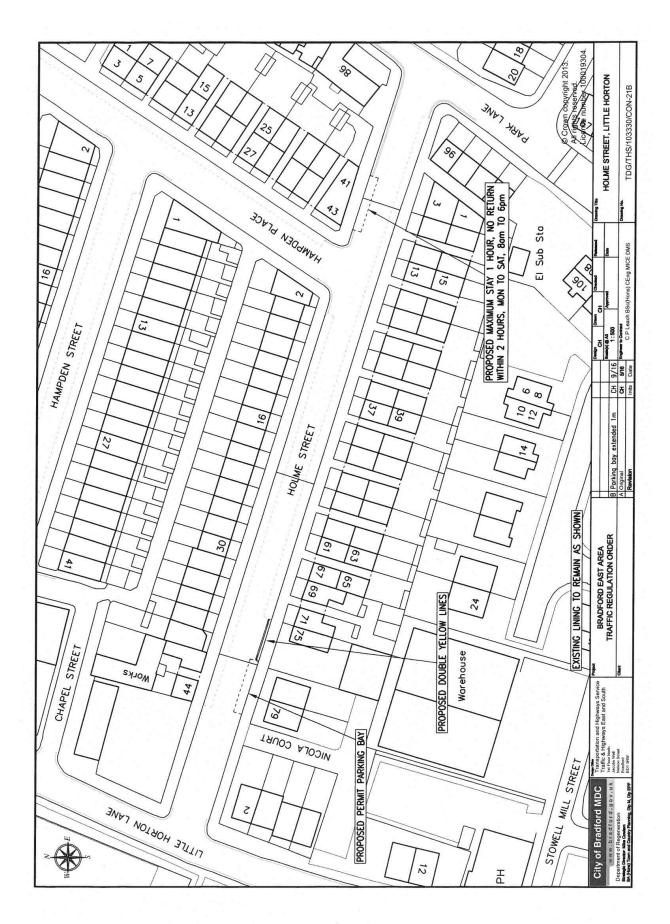
#### 11.0 APPENDICES

- 11.1 Appendix 1 Drawing No. TDG/THS/103330/CON-15A.
- 11.2 Appendix 2 Drawing No. TDG/THS/103330/CON-21B.

#### 12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: HS/TRSS/103330.







## Agenda Item 6/



Report of the Strategic Director Place to the meeting of Bradford East Area Committee to be held on 16 February 2017.

Y

Subject:

PETITIONS RELATING TO TRAFFIC MATTERS

#### **Summary statement:**

This report considers the following petitions relating to traffic matters:

- Access road between New Lane and Raglan Terrace, Bradford Request for road closure
- 2) Rowan Avenue, Bradford Request for permit parking

Ward: 6 Bradford Moor

Steve Hartley Strategic Director Place Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Smith

Overview & Scrutiny Area:

Principal Engineer Phone: (01274) 434674

**Environment and Waste Management** 

E-mail: andrew.smith@bradford.gov.uk





#### 1.0 SUMMARY

- 1.1 Two petitions relating to traffic matters. These are:
  - a) Access road between New Lane and Raglan Terrace, Bradford Request for road closure
  - b) Rowan Avenue, Bradford Request for permit parking

#### 2.0 BACKGROUND

2.1 Background information is given in Appendices 1 and 2.

Appendix 1 Access road between New Lane and Raglan Terrace, Bradford (43 signatures)

Appendix 2 Rowan Avenue, Bradford (22 signatures)

#### 3.0 OTHER CONSIDERATIONS

3.1 Local ward members have been consulted. No comments have been received.

#### 4.0 FINANCIAL & RESOURCE APPRAISAL

4.1 There are no financial or resource implications arising from this report.

#### 5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no risks arising from this report.

#### 6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Councils powers as highway authority and traffic regulation authority.

#### 7.0 OTHER IMPLICATIONS

#### 7.1 **EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act 2010 when investigating these matters.

#### 7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

#### 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

#### 7.4 COMMUNITY SAFETY IMPLICATIONS

There are no community safety implications of this report.

#### 7.5 HUMAN RIGHTS ACT

None

#### 7.6 TRADE UNION

None

#### 7.7 WARD IMPLICATIONS

Bradford Moor ward members have been consulted on the petitions.

#### 7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

None

#### 8.0 NOT FOR PUBLICATION DOCUMENTS

None

#### 9.0 OPTIONS

9.1 Where appropriate, options will be considered with the involvement of the residents if schemes are programmed.

#### 10.0 RECOMMENDATIONS

- 10.1 That no action be taken on the request for a road closure on the access road between New Lane and Raglan Terrace, Bradford.
- 10.2 That no action be taken on the request for permit parking on Rowan Avenue, Bradford.
- 10.3 That the petitioners are informed accordingly.

#### 11.0 APPENDICES

- 11.1 Appendix 1 Access road between New Lane and Raglan Terrace, Bradford Petition and location plan.
- 11.2 Appendix 2 Rowan Avenue, Bradford Petition and location plan.

#### 12.0 BACKGROUND DOCUMENTS

12.1 None.

# <u>Petition – Access road between New Lane and Raglan Terrace, Bradford (43 signatures)</u>

#### **Background information**

- The petitioners are requesting that the access road between New Lane and Raglan Terrace, Bradford be closed to traffic. The petitioners are concerned that rubbish is often dumped in this access road and that it is used by joy riders at speed which has caused damage to property and road incidents on New Lane. The residents also fear for the safety of their children when playing out because of traffic cutting through this access road to avoid the road humps on Kershaw Street and Derby Road.
- 2. This is a narrow, unadopted back access road. It is approximately 4 metres wide and 24 metres long. This road gives access to the rear of properties numbered 119 to 123 New Lane and links New Lane with Raglan Terrace. Although unadopted this is still a public highway and to close it would require the processing of a Traffic Regulation Order. To undertake this legal process a scheme would need to be approved as part of the Area Committees Safer Roads Programme. This budget is primarily used to address sites with a proven road casualty problem.
- A closure would affect the access to properties on Raglan Terrace and the rear of properties numbered 119 to 137 New Lane. Thirteen of the 39 households on Raglan Terrace signed the petition (33%) and 8 out of the 10 affected households on New Lane.
- 4. During recent site visits, it has been noted that use of this route by vehicles is minimal and most drivers were gaining access to properties on Raglan Terrace; a closure would inconvenience these residents. There have been no recorded road injuries on this access road or on Raglan Terrace or New Lane within the vicinity of this access road in the last 5 years. No high speeds were observed.
- 5. There were 4 incidents of fly tipping reported to the Councils cleansing team on Raglan Terrace and New Lane and 3 street cleansing cases in 2016. The Area Operations Manager does consider this to be a problematic area which requires attention on a regular basis.

#### Recommendations

6. That no action be taken on the request for a road closure on the access road between New Lane and Raglan Terrace.

We the residents of Kershaw St New Lane and Raglan Terrace would like to request that the side road between these streets be closed off by means of Bollards

There is constant dumping of rubbish trees and household items such as fridges and television sets

The latest being a very large tipper wagon that dumped a massive amount of rubble garden waste benches and plant pots and soil and much more. That load took four days to remove and I should imagine at a great cost to the Council. The lane is also used by joy riders that are constantly driving at fast speeds and numerous accidents have occurred including damage to walls and fences and collisions into oncoming cars in New Lane, Raglan Terrace has no road humps to slow the drivers down

The Residents fear for safety of there children when playing out because of the constant traffic that cuts through to avoid the the road humps in Kershaw St and Derby Road Blocking this lane will not hider any ones access as Raglan Terrace leads both to Derby Road and Kershaw St CCTV would also help stop the dumping and speeding in this area

Included with this letter are the names of all the residents who would welcome this and have included there names and address. We hope this will help with our request

Yours hopefully

The residents



#### Petition - Rowan Avenue, Bradford (22 signatures)

#### **Background information**

- The petitioners are requesting the introduction of permit parking on Rowan Avenue, Bradford. Due to the close proximity of Thornbury Academy, children are dropped off and picked up from Rowan Avenue which causes inconvenience for residents and their visitors and safety concerns. Other streets in the area have recently had resident only parking schemes introduced which the petitioners believe has led to some displaced parking from nearby businesses.
- 2. Rowan Avenue is a small residential cul de sac of 32 houses. There is a pedestrian link from this cul de sac to Gurbax Court where there is an entrance to Thornbury Academy. Recent site visits revealed that (outside school drop-off/pick-up times) a maximum of 13 parked vehicles at the top of the cul de sac and 4 parked on the approach road. There is capacity for 36 parked vehicles therefore, a significant amount of parking space was available. At school pick up time the top of the cul de sac was fully occupied but there was empty parking space available on the approach road. This parking dispersed within 20 minutes. There has been one road injury in Rowan Avenue in the last 5 years.
- 3. The Council has an approved policy on Community On-Street Permit Parking which provides selection criteria to assess the relative severity of the parking problems and to help determine priorities for their implementation. In general terms 80% of parking space needs to be occupied for over 6 hours a day, for over 4 days a week and a significant amount of that needs to be parking by non-residents. The criteria must be met before a scheme can be considered. This duration of parking is rarely the case at school sites where parking only occurs for a short time each day in term times.
- 4. Whilst it is appreciated that inconvenience can be created for local residents by parking in streets near schools this only occurs for relatively short periods of the day as observed in this case. This street does not therefore meet the criteria in the council policy.
- 5. Recent permit parking schemes have been introduced in the Thornbury area in association with the City Connect cycle route. However the problems of displaced vehicles which led to these schemes would not affect Rowan Avenue. The waiting restrictions introduced for the cycle track on Dick Lane may have impacted on parking in Rowan Avenue; however the low numbers of parked cars observed outside of school pick up times do not indicate that this is the case.

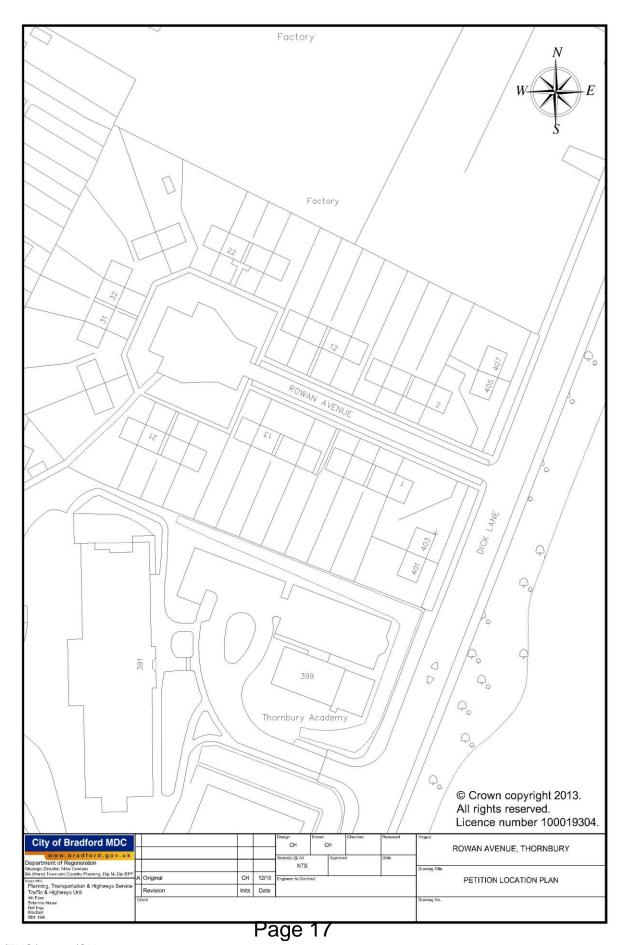
#### Recommendations

5. That no action be taken.

#### **PARKING PERMITS**

We the Residents of Rowan Avenue have concerns about cars parking issues from the school, businesses, and concern about parents walking their children to school and elder people who live on this avenue as well.

We the residents are fed up with these issue, there is accident waiting to happen when it does what is going to be done about these issues we have mentioned.







# Report to the meeting of Bradford East Area Committee to be held on 16<sup>th</sup> February 2017.

Z

#### Subject:

Better Start Bradford Programme update

#### **Summary statement:**

An update on early implementation of the Better Start Bradford programme, outcomes, impact and the implications for the district.

Michael Jameson Strategic Director Children's Services

Report Contact:

Michaela Howell (Bradford Trident), Director Better Start Bradford Phone: 01274 513227 E-mail: <a href="mailto:Michaela@bradfordtrident.co.uk">Michaela@bradfordtrident.co.uk</a>

Shirley Brierley, Consultant in Public Health CBMDC

E-mail: shirley.brierley@bradford.gov.uk Phone: 07582103103

Judith Kirk, Assistant Director Education and School Improvement Phone: 01274 385716 E-mail: <u>Judith.kirk@bradford.gov.uk</u>

Ruth Hayward, Head of Commissioning (Women and Children) NHS Bradford Districts and NHS Bradford City CCGs

Tel: 01274 237714 email: ruth.hayward@bradford.nhs.uk

Portfolio: Health and Wellbeing

Overview & Scrutiny Area: Children's Services







#### 1. Summary

- 1.1 Better Start Bradford (BSB) is an opportunity for Bradford to test out and add to the evidence base of 'what works' in improving child health and development outcomes in the early years, improving maternal and child health and school readiness.
- 1.2 It also provides an opportunity to test innovative approaches to changing the way our systems work together as we are using the Better Start Bradford partnership programme as a vehicle for reform across the district in early years and child health. Learning from developing the BSB programme has been instrumental in supporting the development of the district's Integrated Early Years Strategy and the plans for transforming early years and early help.
- 1.3 This report outlines the background to the programme, the key principles of the approach and reports on the progress in implementation and key aspects of evaluation and learning across the district.



#### 2. Background

- 2.1 The Better Start Bradford programme is the result of a successful £49 million Big Lottery Fund bid led by Bradford Trident, for a 10 year early intervention and prevention programme. We are currently in year 2.
- 2.2 Bradford was one of only five areas nationally to be awarded funding from the Big Lottery Fund's *A Better Start* programme, following intensive partnership work between Bradford Trident, Children's Services and Public Health in the Council, the Police, Clinical Commissioning Groups (CCGs), NHS providers, Voluntary and Community Sector organisations, elected members and families.







- 2.3 Better Start Bradford is a 'test and learn' programme which is being used as a vehicle for reform across the district in early years and has already informed the development of the Integrated Early Years Strategy and the work to transform early years early help(Early Intervention and Prevention). 'Test and learn' means that we have a heavy focus on evaluation, leaving a legacy of learning what successfully improves outcomes for children in Bradford.
- 2.4 It is being delivered in 3 disadvantaged wards (Bowling and Barkerend, Bradford Moor and Little Horton) but aims to embed what works across the district. For example, specific attachment training for our early years workforce (including volunteers) is being rolled out and the Baby Buddy phone app is now used across the district to provide information to mums-to-be and encourage use of mainstream services.
- 2.5 Focussed on improving maternal and child health and school readiness, the programme's primary outcomes are to improve communication and language development, social and emotional development and nutrition in children aged 0-3 years.
- 2.6 During pregnancy a woman's mental and physical health, behaviour, relationships and environment all influence the developing foetus and can have a significant impact on the baby's wellbeing and long term outcomes. Pre-conception, pregnancy and the early years are an ideal opportunity to target interventions as this is when extensive brain development occurs and any new experience, both positive and negative, can have short and long term impacts. Therefore the programme is entirely focused on pregnant women and young children aged 0-3 years.
- 2.7 From a cost benefit point of view, research tells us that the best time to invest in evidence based prevention and early intervention is in pre-conception, pregnancy and first three years of life, as it is this time when the improvement in outcomes is greatest.

#### 3. Key principles of the BSB approach

- 3.1 Know what you want to change: A clear focus on outcomes for children, with a framework detailing the measures to be used to measure change against short, medium and long term outcomes.
- 3.2 Use what works and create local evidence: Early intervention and prevention interventions rooted in the best available evidence and science, alongside detailed evaluation of their implementation and effectiveness, led by Born in Bradford.
- 3.3 *Joint accountability:* A Partnership Board made up of communities and local public services. The Partnership Board includes representation from the Director of Children's Services, the Director of Public Health and local parents who jointly oversee the programme and the budget. Joint accountability is also demonstrated







- through public sector organisations contributing leverage funding alongside the Big Lottery Fund grant.
- 3.4 *Cost benefit analysis*: The London School of Economics is working with Better Start Bradford to develop a tool to identify unit costs and potential savings from successful interventions. This will inform future commissioning plans for the district and is currently being tested before full integration into the programme.
- 3.5 Community involvement: A focus on working with our communities as an equal partner in planning and delivering projects and in ensuring that our key messages are embedded into families and parenting so that we achieve a real sustainable change in outcomes for children.
- 3.6 *Improve how systems work together:* A focus on strengthening integration will provide more consistent support for families by implementing common pathways, a joint training programme and a shared data system.

#### 4. Progress with implementation

- 4.1 Big Lottery Fund requirements were that we take a staged approach to starting and rolling out the programme of activities. Therefore the first year was a 'set-up' year. Better Start Bradford is now well established with strong partnership commitment, community and workforce engagement and involvement and a unique partnership to create a monitoring and evaluation platform with Born in Bradford. It is well placed locally to influence strategic developments to improve outcomes for young children and is working collaboratively with other A Better Start sites across the country.
- 4.2 Ten of the twenty two planned projects are now up and running in the Better Start area, see appendix 1 for details of their intended outcomes, delivery partners and contract details.
- 4.3 Currently, four of the projects are also being delivered across the district:
  - The Baby Buddy phone app, supporting women during pregnancy has already been rolled out across the district due to support from the CCGs and partners via the Maternity Network.
  - The HENRY project (Health Exercise Nutrition for the Really Young), which focuses on improving nutrition and exercise in the really young, is being delivered in partnership with Public Health to ensure that what is proven to work can be embedded into district wide provision and sustainable. (see appendix 2 for HENRY and Me blog)
  - Family Nurse Partnership, an intensive home visiting service for vulnerable families, is jointly commissioned with Public Health with additional evaluation in the BSB area to understand its impact.







 Family Links Antenatal course (Welcome to the World) has been introduced across the district and the Better Start Bradford area delivery is providing additional support with redesign (see below) training, co-ordination and evaluation.

#### 4.4 Service Design

As part of our systems change agenda, each Better Start Bradford project is subject to a robust design process before implementation. This gives us the opportunity to bring communities, academics and frontline staff together to discuss the evidence behind the effectiveness of the proposed project, what it should achieve, how it can be implemented to ensure it reaches everyone eligible and how it will be monitored for effectiveness.

This new approach to considered design of a service before implementation is going to support new approaches to commissioning. The district's Perinatal Mental Health Group has jointly designed Better Start Bradford's new perinatal mental health service to ensure that sustainability is embedded into planning. Also, the Family Links Antenatal Programme has struggled to gain momentum in parts of the district so has been jointly redesigned using BSB process improve its delivery.

#### 4.5 Commissioning

Better Start Bradford is committed to commissioning our projects from partners and local organisations. We also seek to influence others' commissioning by raising the importance of pregnancy and the first years in improving children's outcomes and sharing our robust design process to ensure a clear specification for potential providers.

We have aligned our commissioning of Family Nurse Partnership and perinatal mental health service with the public sector, and have had similar conversations regarding future alignment of breastfeeding commissioning.

#### 4.6 Workforce development

Learning Together is the training and development programme for everyone working with pregnant women and young families in the Better Start Bradford area, offering a range of expert sessions, workshops and events bringing leading professionals to Bradford to lead discussions in the latest thinking in the field.

We have supported the introduction of free evidence based bonding and attachment training for all early years staff across the district, and training to deliver the HENRY programme is regularly available to a wide range of practitioners.

#### 4.7 Data sharing and systems

We are using SystmOne to capture the data on individual beneficiaries and work is progressing to address technical issues. SystmOne is used in primary care and by Health Visitors, who see every child, and we have developed a unit that will be used by every project and will support far better data sharing for practitioners. Shared data across health and early years is essential in ensuring efficient recording without duplication and effective family support.



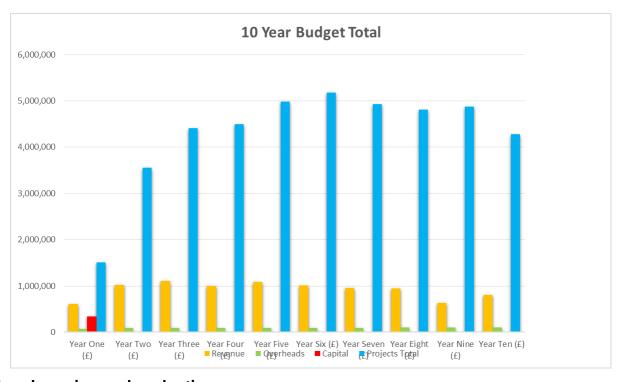




Our ambition is for one single child health record and overcome the data sharing obstacles that currently exist across early years and partners. The first step has been a recent acknowledgement across the district that every data system should use the NHS number as the unique identifier so children can be effectively tracked.

#### 4.8 Finance and budgeting

As we had a 'set-up' stage and a staggered approach to implementing the projects, this means that our 10 year budget is not an even distribution across the life of the programme but reflects the build-up of activity over the first few years and then the tapering off of activity as projects are either sustained or decommissioned. The graph below shows the split between budget spent of project delivery and that spent on programme management, including a workforce development programme, community involvement and evaluation.



#### 5. Learning and evaluation

- 5.1 Better Start Bradford has access to the latest international research, science and experts, which we bring to our Learning Together events, and have learned a lot about children's developmental outcomes and how to design a programme of activity to work with partners and families to improve them. Through our work, Bradford is a founding partner of the Global Compact on Early Child Development which shares excellence in the field and the national A Better Start programme is seen internationally as being at the cutting edge of thinking.
- 5.2 Learning what works in Bradford from the BSB projects
  The BSB partnership with Born in Bradford (the Innovation Hub) will monitor the implementation of each project delivered as part of Better Start Bradford. Even the most robustly evidence based services and projects will fail if they are implemented







poorly. Numerous studies have shown that an effective programme implemented poorly will get the same results as an ineffective programme implemented well - neither will have much, if any, benefit for children and families. We are therefore evaluating the implementation as well as the impact of our projects.

The Innovation Hub are recruiting a cohort of approximately 5000 babies over the first 5 years of the programme in order to measure the impact of each project. We currently have over 700 families recruited. Full results for the projects will be available via cohort data from 2021, although some preliminary findings will be available depending on the outcomes and measures, after 2-3 years of the project starting.

- 5.3 Learning about service/programme design and development: Key principles have emerged from our work that are transferable to other services/programmes:
  - Focus on outcomes. There is not always a common understanding about what outcomes mean. We need to focus on what needs to change and how we can measure it.
  - Deliver tailored activities/services with a theory of change underpinning them. The Theory of Change gives a comprehensive description of how and why a desired change is expected to happen; mapping out what an activity or intervention does and how it leads to desired goals being achieved.
  - Use evidence of 'what works' for children to determine which activities/services and build in evaluation of whether it works in the local area.
     Various guides are available e.g. <a href="http://guidebook.eif.org.uk/">http://guidebook.eif.org.uk/</a>;
     <a href="http://guidebook.eif.org.uk/">http://guidebook.eif.org.uk/</a>;
     <a href="http://www.dartington.org.uk/inc/uploads/What%20works%20%20Overview.pdf">http://www.dartington.org.uk/inc/uploads/What%20works%20%20Overview.pdf</a>
  - Facilitate local communities and agencies to work together in an integrated way at different levels.
  - Measure progress rigorously through monitoring and evaluation.

#### 5.4 Evaluation at a national level

As we are part of a national programme, the Big Lottery Fund are working with a consortium led by Warwick University to evaluate the programme. They are undertaking an impact and economic evaluation with the following research questions:

- How effective is A Better Start in improving children's socio-emotional functioning, nutrition and language?
- How cost-effective is ABS?
- How quickly do we find improvements in outcomes, and how sustainable are these over time?
- How does this compare with families in other areas not supported by Big Lottery Fund's investment?
- Is the programme investment worthwhile?
- How much does it cost to run the programme, including the initial set-up, and over time?







- How cost-effective are different approaches in terms of the outcomes achieved?
- 5.5 Partners have identified the following as key areas at district wide level which have been informed and influenced by the learning from the BSB programme:
  - Implementation and further development of the Integrated Care Pathway between midwives, health visitors and children centre staff.
  - Contributing to the development of a transformation plan for Early Years/Early Help (Early Intervention and Prevention) services to ensure the evidence for ways of working in early years is robust and outcome focused
  - Informing plans and delivery of new approaches to integration and delivery in the new cluster model for children's centres and the Health Visiting Services.
  - Joint multi-disciplinary training for early years staff including e learning on bonding and attachment, HENRY (healthy eating and nutrition in the really young) training and district wide approach to Antenatal classes Family Links Antenatal (FLAN) programme.
  - Working closely in partnership with Public Health, Children's Services, CCGs, NHS providers and VCS to effectively implement the Integrated Early Years Strategy for children 0-7 years and that this uses an evidence based approach based on improving outcomes children across both BSB and district wide services
  - Development and piloting of new initiatives such as the integrated 2-year review undertaken by childcare providers and Health Visitors, the targeted Early Help pilot, and for the 2-year-old + tracking project which aims to track the achievement, progress and attainment of eligible children from the age of 2 years-old.
  - Joint approach to commissioning Family Nurse Partnership (FNP) for vulnerable mothers under 20 years of age (under 24 years in BSB area) and working with partners in Public Health to develop a new FNP Adapt model together with the national FNP team
  - Close working with CCG led Perinatal mental health group and all key partners informed by robust service design process of the BSB Babies and Bonding service to ensure both BSB and district wide mental health services for mothers and their infants are significantly improving
  - Drive to bring data systems together to enable effective tracking of children's engagement with services and effective evaluation of activities.
  - Working with the CCGs to support the development of a Maternity Programme Board to oversee the implementation of Better Births, the five year forward view for maternity services
  - Sharing our learning with the CCG led district wide Children's Network

#### 6. FINANCIAL & RESOURCE APPRAISAL

The principles underpinning Better Start Bradford joint accountability and investing in prevention and early intervention. Together with the London School of Economics cost benefit tool, it is hoped that this approach will be strengthened with further







investment from services and social finance once improvement in outcomes is demonstrated.

#### 7. RISK MANAGEMENT AND GOVERNANCE ISSUES

Better Start Bradford has been subject to intensive scrutiny from Big Lottery Fund regarding the establishment of robust governance arrangements. They have been satisfied with the controls and checks in place and the role of Bradford Trident as Accountable Body, ensuring that the Big Lottery Fund contractual requirements are fully met.

#### 8. LEGAL APPRAISAL

There has been close scrutiny of the governance structures and the management of shared resources by partners' legal teams and a Partnership Agreement is in place.

#### 9. OTHER IMPLICATIONS

#### 9.1 EQUALITY & DIVERSITY

No implications

#### 9.2 SUSTAINABILITY IMPLICATIONS

The sustainable delivery of local services and strengthening of capacity in the community to support behaviour change is core to the Better Start Bradford strategy.

#### 9.3 GREENHOUSE GAS EMISSIONS IMPACTS

Notable areas which have opportunity to address greenhouse gas emissions (carbon footprint) include good lifestyle habits, redesigning services and integrated working all of which are addressed through the Better Start Bradford Programme. One key area of the programme, Better Place, looks at reducing emissions.

#### 9.4 COMMUNITY SAFETY IMPLICATIONS

No implications

#### 9.5 HUMAN RIGHTS ACT

No implications

#### 9.6 TRADE UNION

No implications

#### 9.7 WARD IMPLICATIONS

Ward Officers in the Better Start Bradford area are involved in a range of engagement activities supporting the implementation of the programme

### 9.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

(for reports to Area Committees only)







#### 10. NOT FOR PUBLICATION DOCUMENTS

None

#### 11. OPTIONS

The paper does not provide options

#### 11. RECOMMENDATIONS

11.1 That the Area Committee notes the report and Ward Councillors receive regular updates.

#### 12. APPENDICES

- 12.1 Projects and outcomes
- 12.2 HENRY case study

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#### 13. BACKGROUND DOCUMENTS

- 13.1 Our Children's Future: Better Start Bradford families share their vision: June 2016 <a href="https://www.youtube.com/watch?v=4wmn4urDgKk">https://www.youtube.com/watch?v=4wmn4urDgKk</a>
- 13.2 How Brains are Built: The Core Story of Brain Development: Alberta Family Wellness October 2013. <a href="https://www.youtube.com/watch?v=LmVWOe1ky8s&list=PLPy5ZtNQuZCyKWCkuO0w5YQVhEPUAucJ4">https://www.youtube.com/watch?v=LmVWOe1ky8s&list=PLPy5ZtNQuZCyKWCkuO0w5YQVhEPUAucJ4</a>
- 13.3 Fair Society Healthy Lives The Marmot Review UCL Institute of Health Equity (2010)

  <a href="http://www.instituteofhealthequity.org/projects/fair-society-healthy-lives-the-marmot-review">http://www.instituteofhealthequity.org/projects/fair-society-healthy-lives-the-marmot-review</a>
- 13.4 Conception to age 2 the age of opportunity The Wave Trust (2013)
  <a href="http://www.wavetrust.org/our-work/publications/reports/conception-age-2-age-opportunity">http://www.wavetrust.org/our-work/publications/reports/conception-age-2-age-opportunity</a>
- 13.5 Integrated Early Years Strategy 0-7 years <a href="http://www.bradford.gov.uk/bmdc/health-well-being-and-care/child-care/earlyyears.">http://www.bradford.gov.uk/bmdc/health-well-being-and-care/child-care/earlyyears.</a>







Project	Outcomes	Target groups	How commissioned
Baby Buddy mobile phone app. Free app with personalised content approved by doctors and midwives.	Maternal mental health Access to services	Universal All parents and parents-to-be from pregnancy to six months after birth.	Best Beginnings (national charity who developed the app.) Service Level Agreement August 2014 renewed annually.
Personalised midwifery care pilot. Ensuring women see the same midwife, with longer appointments, and enhanced support and information.	Continuity of care Maternal mental health	Limited to 400 women due to the capacity of the pilot.	BTHFT Service Level Agreement August 2015 for 3 years.
Perinatal Support Service.  Providing emotional support to families  Thder pressure during pregnancy and the orst year after birth.  O  C  C	Maternal mental health	Targeted Pregnant women who have, or are at risk of developing, mild to moderate mental health problems and their partners/family members.	Family Action Service Level Agreement 1 <sup>st</sup> April 2015 3 year renewable following review.
Talking Together. Supporting two-year-olds in communication and language development through home visits to encourage play and conversation.	Children's language and communication  School readiness	Universal assessment Targeted intervention  Every 2 year old receives an assessment. Those at risk of language delay receive the home visiting programme.	BHT Early Education and Training (formally SureStart BHT) Service Level Agreement 1st June 2015 3 year renewable following review.
Family Nurse Partnership.  Home visiting by specially-trained nurses to support young first time parents and their children with health, wellbeing and self-sufficiency.	Parent/child interaction Neglect School readiness	Targeted Vulnerable women up to the age of 24.	BDCFT & FNP National Unit Service Level Agreement June 2016 for 18 months then review.

Better Start Imagine.	Children's language and	Universal	BHT Early Education and Training (formally	
Providing free books and activities to help	communication		SureStart BHT)	
develop language and literacy skills.		Each child receives a book	Service Level Agreement Jan 1 <sup>st</sup> 2016 for	
	School readiness	each month from birth until 4 <sup>th</sup> birthday.	Book Gifting, Oct 1 <sup>st</sup> for project activities.	
Family Links Antenatal – now Welcome to	Maternal mental health	Universal	BSB providing training and monitoring.	
the World	Breastfeeding		Commissioned by LA.	
An antenatal course for pregnant mums, dads and carers	Attachment	All parents-to-be from week 22.		
HENRY	Obesity	Universal	Service Level Agreement with HENRY Jan	
Health Exercise Nutrition for the Really	Oral health		2016 for 3 years renewable following review.	
Young: A course or one-to-one sessions		All parents with a baby or		
pporting families with young children to		toddler under 4.		
இevelop healthy lifestyles. ம				
Home-Start	Parental feelings of ability to cope	Universal	Service Level Agreement with Home-Start	
Volunteer home visiting service for families	with stressors.		Bradford. April 2016 3 years renewable	
with young children.	Access to services	All expectant families or with a	following review	
	Children's social and emotional	child under 4.		
	development			
ESOL + for pregnancy	Maternal mental health	Targeted	Licensed and unique programme developed	
Language courses for pregnant women with	Access to services		by Shipley College. Thus SLA with Shipley	
English needs, to help them engage with	Mother's language and	Pregnant women who might	College Sept 2016 3 years renewable	
their midwife and be more in control of their	communication	otherwise need an interpreter	following review	
pregnancy and labour		for antenatal appointments or delivery of their baby.		

Perinatal mental health service A new service which will support and nurture parent-infant relationships through training and consultation for the workforce as well as providing a clinical service to families as and when they require it.	Maternal sensitivity. Parent/child interactions. Children's social and emotional development.	Universal workforce Targeted intervention for families	To be provided by Bradford District Care Foundation Trust.
Baby Steps A perinatal parent education programme for vulnerable parents.	Maternal mental health Parent/child interactions. Neglect.	Targeted Those at higher risk of poor emotional wellbeing during the transition to parenthood.	To be commissioned
Breastfeeding Support  A home and community based support service.	Breastfeeding Obesity Maternal sensitivity	Universal	To be commissioned
Community based	Obesity	Universal	To be commissioned
Doula Project Physical & emotional support for women in later pregnancy, during & after birth given by volunteers.	Maternal mental health Parent/child interaction	Targeted Women with a mental health need.	To be provided by Bradford Doulas
Better Place - environment A programme of developing local and safe places to play, walking routes and local green spaces and community gardens	Parent/child relationship Social and emotional development	Universal	In the process of being commissioned
Better Place – Forest Schools A programme of outdoor play and learning.	Parent / child relationship Social and emotional development	Universal	To be commissioned

Family Links Nurturing	Parent/child interaction	Targeted.	Provided by Children's Centres and partners
A parenting project focussed on building	Child's language and	Families in need of additional	
nurturing relationships.	communication development	support.	
	Child's social and emotional		
	development.		
	School readiness		
Incredible Years	Parent/child interaction	Universal	To be commissioned
A parenting project for parents with children	Child's language and		
between the ages of one and 3 could be at	communication development		
risk of emotional or behavioural issues.	Child's social and emotional		
	development.		
	School readiness.		
<b>H</b> APPY	Obesity	Targeted	To be commissioned
perinatal parenting programme aimed at		Pregnant women with a BMI	
Peducing the number of overweight or obese		greater than 25	
Children.			
Pre-schoolers in the Playground	Physical activity	Universal	Negotiated with schools
Playgrounds are made available to parents	Obesity		
and pre-school children at times when			
parents are likely to already visit the venue.			
ICAN	Language and communication	Universal	To be provided by ICAN
Training for the workforce in early language	development.		
development.	School readiness.		
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Busy working mum, Gemma Priestley, 31, has recently completed HENRY's (Healthy Exercise Nutrition for the Really Young) one-to-one programme, offered through Better Start Bradford. In this blog Gemma shares the difference HENRY has made to her family's life.

#### **Gemma's Story**

I often struggle to attend family courses and activities as I only have Monday's free. When I found out about HENRY's one-to-one programme, I jumped at the chance to take part as they offered to do it in my home on my day off.

My two-year-old son Logan and I have on going reflux conditions, which impacts on the food we can eat. I could only get Logan's medicine down with his formula milk; I thought if I took the formula away I would not get his medicine down, and it was holding me back from improving his eating habits. Doing the HENRY course gave me a push to make the change he needed.

Through the course, I was able to swap his formula for real milk. I realised that just because he had refused at the start, his initial issue had become my issue. In the end, it was not so hard to make the change after all.

I had also taken his snacks away, thinking that was a good thing, but that meant he was really hungry at mealtimes and eating too much and too fast, which was probably affecting his reflux.

The course offered much more than advice around nutrition though. I realised that I was making Logan older than his time and trying to do more advanced activities with him. HENRY provides you with lots of suggestions for what's good and healthy for young children. Some I use and some I don't, but that's the beauty of the course: you take from it what you need to take.







### **Activity Wall**



I have developed an 'activity wall', and because Logan is only two, I am taking photos of all of the activities we do and stick them on the wall. Logan simply points to the photos to show me which activity he would like to do. It's such a lovely way to display his work and for him to easily communicate with me. I even have friends that have copied the idea from me!

Initially I was doing the course to help with feeding Logan, but it really helps you to look at other habits you may get into. We were one of those families that would use the television as a 'babysitter'. My husband Richard, Logan and I would all eat in front of the television and we would let Logan watch it before bedtime, thinking it was a calming influence.

#### **Healthy changes**

We have now looked again at our TV habits. Logan's bedtime routine is now amazing; we have a little quiet time play in his bedroom, get pyjamas on, settle down and read books and then leave him in his bedroom to go to sleep. He has even started shutting the bedroom door on me so I will go!

As for meals, I got rid of Logan's highchair and he now has a seat on his chair and sits at the table with us for meals. We have real family time with no television. We also have a meal reward chart, and even when Logan has gone to bed, me and Richard will reward ourselves with stickers if we sit down and have a meal together.

Thanks to the HENRY course, I feel a lot more confident as a parent, and we have not only learned a lot of things that we can do as a family to be healthier, but also how to take time out for yourself. I did the course just because I wanted a healthier balance. You don't get judged and I think everyone who does the course will take something away that they didn't consider before starting it.



# Report of the Assistant Director (Children's Social Care) to the Meeting of the East Area Committee to be held on 16 February 2017.

AA

#### Subject:

Progress Report on Bradford's Families First Project Phase 2 – of the National Troubled Families Programme.

#### **Summary statement:**

Bradford's Families First (Phase 2) will identify and deliver interventions to 5,990 families by March 2020 against locally agreed Payment by Results targets.

We have now engaged 1509 families since September 2014. Council and key partners are ensuring a sustained and assertive effort to meet agreed targets.

We are now implementing the new Early Help structure and offer which aligns key services and support to our Families First interventions and outcomes.

Jim Hopkinson
Deputy Director Social Care
Children's Services

Portfolio: Health and Wellbeing

Overview and Scrutiny Area: Children's

**Services** 

Report Contact:
Martyn Stenton
Head of Service (Targeted Early Help)

Phone: 01274 432558

E-mail:

martyn.stenton@bradford.gov.uk



City of Bradford
Metropolitan District Council



#### 1. SUMMARY

- 1.1 Bradford's Families First (Phase 2) will identify and deliver interventions to 5,990 Families by March 2020 against locally agreed Payment by Results targets.
- 1.2 By the end of December 2016, we had reached 1509. We have made Payment by Results claims for 214 of these families. A further claim is due to be made.
- 1.3 Under the new Early Help structure and offer, we are aligning key teams and partnerships to support the Families First outcomes and interventions.
- 1.4 We are ensuring an assertive and sustained effort in order to meet our agreed targets.

#### 2. BACKGROUND

- 2.1 This report outlines the multi agency work to deliver the Bradford's District wide Early Help/Families First Programme which forms part of the National Troubled Families Programme.
- 2.2 Phase 2 of the programme aims to turn around the lives of 400,000 families in England by 2020. In March 2015, Bradford Council signed up to Phase 2 of the National Troubled Families Programme.
- 2.3 The Government estimates £9 billion pounds was spent on services to these families, £8 billion reacting to the problems of these families and £1 billion was being spent on targeted interventions to help families address their problems.
- 2.4 In 2015, research by the Early Intervention Foundation estimated that nearly £17 billion per year is spent in England and Wales by the state on late Intervention, with the largest single items being the costs of children who are taken into care, the consequences of domestic violence, and welfare benefits for 18-24 year olds who are not in education, employment or training (NEET). Late Intervention services in the area of child protection and safeguarding account for over a third of the total, followed closely by spending in response to crime and anti-social behaviour.
- 2.5 Families First aim to turn around the families with multiple problems by focusing on the family rather than just mum, dad or one of the children. The team can provide better support and improve the way individual services work together.
- 2.6 The criteria may apply to one individual in the family but once eligible a whole family approach is delivered by the programme.
  - Working with the whole family in a way which recognises they interact and influence each other, rather than viewing them as individuals with problems
  - Using a dedicated worker or team to get to the underlying problems
  - Developing a relationship with the family, being persistent and building trust with them in order to challenge them to make the changes they need, step by step

- Drawing in specialist services in a sequenced way at the right time for the family.
- 2.7There is assertive and focused work with families on problems such as domestic violence, family conflict, mental and physical health problems, poor school attendance, crime and anti-social behaviour, support to parents about their training and preparation for work.

#### 3. REPORT ISSUES

#### 3.1 Phase 1 Payment by Results (PBR) outcomes

- 3.2 In Phase 1 we turned around 93% of our allocated families 1632 / 1760 against the Payment by Results targets by improvements for each family against the following targets:
  - Each child in the family has less than 3 exclusions & less then 15% unauthorised absences in three school terms
  - 60% reduction in anti-social behaviour in the family in last 6 months
  - Offending rates by all minors reduced by 33% in last 6 months
  - Adult members of the family are on the Job Centre Plus work programme, European Social Fund support into work or training provision.
  - The parent is in employment

#### 3.3 Update on Phase 2

- 3.4 Phase 2 will be harder to achieve the Payment by Results outcomes due to:
  - higher number of families with a wider complexity of needs
  - additional Payment by Results outcomes (4 increased to 11)
  - 50% reduction in funding
  - additional monitoring requirements.
- 3.5 Bradford is now implementing a new Targeted Early Help structure and offer (Appendix 1). This will make the Families First outcomes everyone's business.
- 3.6 These outcomes support our District and Children's Plan priorities linked to education, health, employment and skills.
- 3.7 The new Early Help structure, under Children's Services, brings together the Family Centres, specialist inclusion and behaviour teams, the Intensive Family Support Team, Parenting Programmes, Youth Offending Team and Families First Teams.
- 3.8 Martyn Stenton, new Head of Service has been now taken up post.
- 3.9 Two Service Managers have been assimilated to the new structure; one covering the five Cluster teams and one covering district-wide services and assessed

- contacts and a YOT Service Manager. A Police Sergent and Employment Coordinator also form part of the management team.
- Multi-agency Early Help pathfinders panels were operating in the Keighley and Better Start (BD3/4/5) areas. The pathfinders tested out the best ways to ensure support and plans are offered to children and families below the threshold for children's social work. A multi-agency event was held 5 October to capture learning from panel members. Learning from the two pathfinders is shaping wider plans to upscale Early Help across the district.
- 3.11 Team Managers have also now been assimilated and workers allocated to teams. We have now convened panels aligned to the seven children's centre cluster areas. The new arrangements will be operational by the start of February 2017.
- 3.12 In Phase 2, Bradford has been allocated 5,990 families.
- 3.13 The focus will be on families who meet at least 2 of the 6 areas identified below:
  - Families involved in crime and anti–social behaviour.
  - Young people who are not attending school regularly
  - Children who need help (Bradford will initially focus on those high number of children referred to social care who do not meet the child protection threshold)
  - Adults out of work
  - Families affected by domestic violence and abuse
  - Families with health problems
- The programme continues to be a Payment by Results programme which will be based on targets set locally and sustained improvements across all relevant areas or entry into work.

#### 3.15 Funding

- Phase 2 programme funds £1,800 per family. Bradford will receive an upfront payment of £1,000 per family when we commit to work with on the programme and £800 per family based on achieving the Payment by Results outcomes.
- 3.17 Bradford's full funding allocation will be £10,782,000 over the 5 years. £5,990,000 will be paid upfront. £4,792,000 by achieving Payment by Results targets.

#### 3.18 Bradford Payments by Results Outcome Plan

- We continue to work with partners to deliver our outcomes plan. A Working Group will ensure we build and maintain strong links between the new Targeted Early Help Service and:
  - Community Safety and ASB Panels (data sharing in place)
  - Children Centres working in the target areas (building links)
  - Pupil Referral Units and SEBD provision (data sharing in place)
  - Education Social Work (data sharing in place)
  - Behaviour Support Services (data sharing in place)
  - Benaviour Carr
    Probation (data sharing place)
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- Housing (strengthening links)
- Youth Services (building links)
- NEET (data sharing in place)
- NHS (strong engagement in area developments and Panels)

#### 3.20 Families First Phase 2 – progress against targets at the end of December 2017

- 3.21 In the previous report, we outlined how we would extend our reach so that wider teams adopted a Think Family approach and supported families to achieve the Families First outcomes. This has now been extended across all the key teams who provide interventions to families who meet the criteria for inclusion in the programme.
- 3.22 By the end of December 2016, we had reached **1509**.
- 3.23 Below is a breakdown of the families by Ward & presenting issues at the point of joining the programme (report run in June 2016):

Ward	Families	Crime/ ASB	Education	Child in Need of Help	Workless ness	Domestic Violence	Health
Tong	91	13.2%	31.9%	81.3%	84.6%	19.8%	19.8%
Eccleshill	77	11.7%	32.5%	76.6%	79.2%	24.7%	20.8%
Little Horton	66	13.6%	25.8%	83.3%	81.8%	28.8%	15.2%
Bowling and Barkerend	64	15.6%	26.6%	81.3%	68.8%	28.1%	25.0%
Royds	56	16.1%	39.3%	82.1%	67.9%	28.6%	17.9%
Thornton and Allerton	52	15.4%	26.9%	82.7%	84.6%	25.0%	23.1%
Keighley West	50	12.0%	40.0%	82.0%	68.0%	14.0%	20.0%
Windhill and Wrose	49	14.3%	40.8%	79.6%	77.6%	14.3%	24.5%
Great Horton	48	16.7%	37.5%	89.6%	83.3%	31.3%	8.3%
Bradford Moor	47	25.5%	42.6%	87.2%	68.1%	25.5%	14.9%
Clayton and Fairweather Green	46	15.2%	30.4% Page 3	82.6%	67.4%	34.8%	28.3%

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Manningham	42	14.3%	50.0%	83.3%	76.2%	23.8%	11.9%
Wibsey	42	28.6%	33.3%	88.1%	69.0%	31.0%	9.5%
Keighley East	41	14.6%	22.0%	90.2%	70.7%	24.4%	17.1%
Heaton	39	20.5%	48.7%	79.5%	64.1%	20.5%	17.9%
Wyke	36	(low)	55.6%	83.3%	72.2%	(low)	(low)
Bolton and Undercliffe	35	17.1%	45.7%	80.0%	62.9%	31.4%	20.0%
Toller	34	14.7%	29.4%	76.5%	70.6%	32.4%	20.6%
Keighley Central	31	16.1%	22.6%	96.8%	74.2%	16.1%	16.1%
City	30	16.7%	16.7%	90.0%	73.3%	23.3%	13.3%
Shipley	25	(low)	28.0%	96.0%	72.0%	(low)	(low)
Queensbury	19						
Idle and Thackley	18						
Bingley	17						
Craven	14						
Bingley Rural	13						
Rural Baildon	12						
Ilkley	12						
Wharfedale	4						
Worth Valley	4						
Total	1114	175	371	934	815	278	205
Overall percentages		15.7%	33.3%	83.8%	73.2%	25.0%	18.4%

- 3.24 We have now submitted a further claim for Payment by Results making total claims for 214 families so far.
- 3.25 We will ensure that we pursue timely claims for Payment by Results. For education improvements though we need to demonstrate improved attendance over three full terms.
- 3.26 In order to both catch up and maintain the reach of the programme by March 2017 we will need to reach an average over 120 new families per month. We will ensure that all key interventions from across the new Targeted Early Help structure count towards these target and outcomes.

### 3.27 Specific Area Committee delivery and partnerships

- 3.28 We have commissioned Brathay & Barnardos as our VCS delivery partners in East. Key workers across the Council and these two organisations work closely together.
- 3.29 In all areas we have developed good links with the schools. We have provided information to Primary, Secondary schools and Pupil Referral Units so they Page 40

- understand the process and where needed, we support school staff to make referrals. We will be visiting Primary School Clusters and Behaviour and Attendance Collaboratives over the coming weeks.
- 3.30 To date, Families First keyworkers contact the schools and inform them about the families they are working with and will seek the schools views, opinions and discuss how we can work together to help the families to engage and support them to make sustainable change.
- 3.31 Strengthening our working relationship with our schools is a key part of our strategy. Schools often have a key role to play by helping to introduce the families and build meaningful relationships with families. This support is invaluable when trying to engage hard to reach families. When we have a good starting point with families this can ultimately lead to better outcomes.
- 3.32 Our keyworkers often host team around the family meetings and professionals meetings in the schools associated with the families. This helps to share information in order to complete the family assessment and agree on actions. The collective input by professionals helps to ensure that we get the right support and the right input from the right agencies to support these families.
- 3.33 As part of the new Early Help arrangements, Families First, Family Centres and Children's Centres in the Keighley area are already working together to provide and develop services locally.
- 3.34 We are working with our colleagues in the Youth Service to identify vulnerable young people and families. Undertaking joint visits if required, delivering programmes and holding joint team meetings to share expertise.
- 3.35 In team meetings we encourage individual staff to make links with local provisions, for example we have staff who previously worked with the Youth Service, domestic abuse services and so these staff members are building on existing networks to promote and offer advice around processes and services to encourage referrals and joint working.
- 3.36 More recently, team members are visiting local schools and Children's Centres, with whom we have had little/no referrals from, to identify those families who are a concern and see if there are ways in which we can work with the provision to offer additional support to professionals already involved.
- 3.37 Team members are also attending Children's Centre Cluster meetings, community projects and linking with local Voluntary agencies, to ensure that we are promoting partnership working.

#### 3.38 The programme helps families as illustrated by the case examples below

- 3.39 Practical Support The families have often been told by professionals to change but they need a more hands on approach which shows and guides them on how to deliver the change that is required.
- 3.40 Working with and for the whole Family Recognise that parent's own experiences and aspirations have a big impact on the behaviour of their children. All

staff should be responsible for ensuring all children attend school, they are healthy, they behave and that their parents are given help out of poverty of benefits into training and/or work?

- 3.41 Effective Family Working Bradford has adopted a Think Family Model which is an effective and consistent family working approach. This includes the delivery of effective parenting programmes. Raising the self esteem of parents is a big focus of the programme with many of the parents being encouraged to take part in a range of volunteering opportunities for them to make a more positive contribution to their community.
- 3.42 Early Help/Families First example:

#### Example 1 - What were the problems experienced by this family?

The issues that the family were experiencing included the following: -

- History of Domestic Violence (DV) that the mother experienced from the father.
- Children witnessing the DV in the household.
- Breakdown of family relationships.
- Behavioural issues with children.
- Daughter displaying risky behaviour.
- Mother is disabled.
- Mother being out of work.

# How did Families First turn the family around/ or how did they help the family?

After conducting the initial assessment, it was identified that the main concern for the family was the relationship between eldest daughter and mum. Also mum's confidence and parenting skills and the impact that dad has over the family.

Families First built a strong relationship with the family through regular visits and one to one parenting sessions in the home with mum and children. The Brathay worker worked with the eldest daughter at school on a one to one basis and completed internet safety and CSE work with her. This allowed her to have a voice away from her family. She felt confused about the relationship between her mother and father. Once the key worker gained a better understanding of what had been going on at home. The keyworker was able to bring the family together and conduct a family meeting. Mother, father and children all attended and we openly discussed what needs to happen to keep the children safe and happy. Father was open to taking more responsibility for the children and we arranged a regular visitation schedule for father to take the children. Mother and father were also able to discuss their feelings about the DV and their relationship (without the children being present). The outcome from this meeting was that everyone was clear about what they want and how they want to get back to having a happy family.

Mother started to feel stronger in herself and started doing activities for herself. She was offered support around the DV via Staying Put. She felt that Families First support was enough and didn't continue with this. She has enrolled in level 1 course at her local children's centre. Father is not living in the home and mother has kept firm about not allowing him back in until she feels ready. Father respects her

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wishes and is there to support with the children only. They have an amicable relationship now and she feels he listens to her now.

After taking part in the Family Links one to one parenting sessions that Families First conducted in the home, mother has put boundaries and rules in place. Families First supported mother and daughter with their relationship and made a contract between them. They are continuously working on their relationship and review the contract regularly. Mother feels the relationship has improved.

Eldest daughter has gained a better understanding about her relationship with her mother and the rules in the home and is still working hard at making changes. She has also joined the girl's football team at school.

Mother is more aware of why the children misbehave and how to cope with this when it happens. Mother has started engaging more with her own family and visits her father once a week.

Mother is keen to start work and wants help with this after she has completed her course. She has never worked due to her disability and lack of confidence.

Working with partner agencies allows the families to access specialist services that will meet their individual needs. Key workers ensure families have access to the services available to them.

#### Example 2 – What were the problems experienced by this family?

The issues that the family were experiencing included the following: -

- History of Domestic Violence (DV) that the mother experienced from the father
- Children witnessing the DV in the household
- Breakdown of family relationships
- Son having anger issues at school and at home, as well as being deaf
- Debt issues
- Mum being out of work

# How did Families First turn the family around/ or how did they help the family?

After conducting the Signs of Safety assessment, it was identified that the main concerns that the family wanted to concentrate on was the issues surrounding the DV between the parents. As well as looking at methods of anger managed for their son.

It was agreed that every few weeks we would concentrate on the rest of the issues once progression was made with each matter one by one.

To help the children understand what Domestic Violence was, how it affects the family, what effect the perpetrator has on the victim, and the affect it has on the children for the mothers; the family were referred to the D.A.R.T Programme.

D.A.R.T Programme stands for Domestic Abuse Recognising Together. The programme is designed to look at how domestic violence affects the mother in the family and the children who witness the DV. It helps the children to understand why the parent stayed in the abusive relationship for so long and why they decided to leave. It also looks at the child views and how much they witnessed. The programme helps to build the relationship between the mother and the child. Brathay Trust teamed up with the HOPE Project to deliver the programme.

Mum and her son went on the 10 week programme. This helped her son to understand that the DV his mum experienced was wrong, why the police was called and why Dad had to leave the household. The D.A.R.T programme also had some positive effects on her son's behaviour at home and at school.

The programme also gave mum the confidence to move forward and have the courage to do things on her own. The skills, techniques and methods of coping helped mum to focus on what future she wanted to strive for.

Mum was referred to a job work coach from DWP. The job work coach helped mum devise a new CV, help search for jobs and look for volunteering opportunities and look for various courses. Mum has now started an 8 week course on family support, after the course she will volunteer with a family centre to advocate on behalf of families where English is not their first language.

We also looked at the incomings/outgoings of the family and looked at where the family can cut back and save. We also devised a debt management plan that mum found manageable to follow and easy to pay back. We called the various companies, banks and council tax and agreed on a payment plan.

Also referred the family to the Dental Service and helped fill in various forms such as a DLA (Disability Living Allowance) Form and Family Fund.

#### 4. OTHER CONSIDERATIONS

4,1. None.

#### 5. OPTIONS

5.1 To note the targets and achievement to date.

#### 6 FINANCIAL & RESOURCE APPRAISAL

6.1 The Families First programme is funded by a grant from the national troubled families Programme.

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6.2 The current programme ends in March 2020.

#### 6. RISK MANAGEMENT AND GOVERNANCE ISSUES

6.1 The Outcome Plan is monitored robustly. Internal Audit approve claims for Payment by Results. A priority focus is on achieving agreed targets. This should be accelerated by the new Early Help arrangements.

#### 7. LEGAL APPRAISAL

7.1 No legal issues arising from the programme.

#### 8. OTHER IMPLICATIONS

#### 8.1 EQUALITY & DIVERSITY

8.1.1 None.

#### 8.2 SUSTAINABILITY IMPLICATIONS

8.2.1 The Early Help/Families First programme is using the Think Family approach to working with families and promoting best practice across mainstream services. This approach could lead to improved outcomes for a wider number of families in the Bradford district.

#### 8.3 GREENHOUSE GAS EMISSIONS IMPACTS

8.3.1 None.

#### 8.4 COMMUNITY SAFETY IMPLICATIONS

8.4.1 Early Help/Families First contributes to the work of Bradford's Safer Communities through its performance targets of reducing youth crime and reducing anti-social behaviour.

#### 8.5 HUMAN RIGHTS ACT

8.5.1 Early Help/Families First complies with the Human Rights Act.

#### 8.6 TRADE UNION

8.6.1 None

#### 8.7 WARD IMPLICATIONS

8.7.1 The Early Help/Families First programme covers all wards in the district.

#### 8.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

8.1 To note specific issues and partnerships related to the area.

#### 9. NOT FOR PUBLICATION DOCUMENTS

9.1 None.

#### 10. RECOMMENDATIONS

- 10.1 East Area Committee notes this report.
- 10.2 To note the need for a continued assertive and intensive approach to reach, engage and improve outcomes for the agreed number of families. A whole system approach will be required to reach and engage these families lead by the Targeted Early Help Service, other key Council teams and wider partners and commissioned services.

#### 11. APPENDICES

11.1 Appendix 1 – Bradford's Early Help offer & thresholds

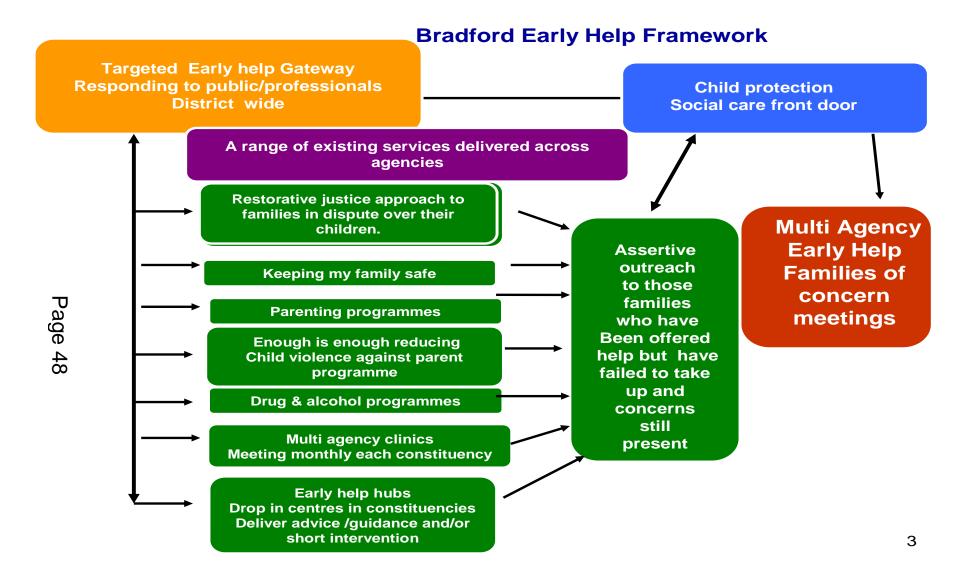
#### 12. BACKGROUND DOCUMENTS

12.1 None.

## Appendix 1

Community & Universal	Early Help/Additional Needs	Targeted Early Help	Statutory/Specialist		
	Universal Plus Services Swift support for emerging worries about development	Partnership Plus across a number of agencies (still involving universal) Continuing worries and concerns or non-engaging family	Child in Need/Child Protection/ Looked After Children		
Undertake conversations, assessment		knowing about the day-to-day experiend ion like for the child!?	e of the child – everything comes back		
Multi agency conversation and information sharing  Early Help assessment within a setting	Co-located Early Help gateway for public & staff  Multi-agency Early Help assessment	Co-located Early Help gateway for public & staff  Multi-agency Early Help assessment	Child or young person at risk of, or suffering significant harm/significant impairment to health or development		
linked to Signs of Safety  A range of services and activities available to all across a range of	linked to Signs of Safety  Link to a range of advice and programmes focused on need delivered	Strengthening resilience approach. Range of local interventions focused on	Signs of Safety assessment process for child protection  Clear step down process		
© encies:  ○ Childcare  ➤ Schools	in locality setting  Strengthen family resilience to stop problems becoming bigger	need  Assertive outreach for non-engaging families	Disabled children who needs cannot be met through reasonable adjustments, short breaks and/or inclusion link work.		
<ul> <li>Community activities</li> <li>GPs</li> <li>Healthy Child Programme</li> </ul>	Advice and support into training & work out of poverty	Support out of poverty into training & employment			
Clear step up entry point into Early Help	Clear step up & down process	Contribute to Families First outcome plan			
Disability equality & reasonable adjustments to services	Use non-engagement pathway if needed	Clear step up & down process			
	Short breaks for disabled children	Short breaks & inclusion link work for disabled children			
Undertake conversations, assessments and plans which focus on seeing and knowing about the day-to-day experience of the child – everything comes back					

Undertake conversations, assessments and plans which focus on seeing and knowing about the day-to-day experience of the child – everything comes back to 'what is this situation like for the child!?





# Report of the Director of Health and Wellbeing to the meeting of Bradford East Area Committee to be held on Thursday 16 February 2017

AB

## Subject:

Home Care Provision

## **Summary statement:**

This report provides additional information about the Home Care Provision and support in the Bradford East Area.

Bev Maybury Strategic Director of Health and Wellbeing

Report Contact: Bernard Lanigan

Assistant Director Phone: (01274) 437901

E-mail: <u>bernard.lanigan@bradford.gov.uk</u>

Portfolio:

**Health and Wellbeing** 

**Overview & Scrutiny Area:** 

**Health and Social Care** 





#### 1. SUMMARY

1.1 This report provides additional information about the Home Care Provision and support in the Bradford East Area.

#### 2. BACKGROUND

- 2.1 Over recent years, health and social care services in England have been undergoing significant transition following the introduction of the Health and Social Care Act 2012 and the Care Act 2014. The key themes that have emerged from the need for transformational change include a radical upgrade in prevention and public health, providing greater control for people of their own care, a breakdown of barriers in how care is provided and support for new and innovative models of care.
- 2.2 A report was presented to the Bradford East Area Committee on Thursday 24 November 2017 and Members commented on a number of issues which included:
  - Queried the use of electronic monitoring systems in developing local services.
  - Did not see positive advantages of electronic monitoring for vulnerable/old people; needed to consider the dignity of individuals.
  - Report needed further information such as number of calls to the services and how
    many did not receive the help; number of people who could not access services;
    need to understand the care of old people and how many day centres had been
    closed down and how many people did not receive the support at home.
  - Helpful to have information on perspective of users; and how the service dealt with concerns raised by users.
- 2.3 In response to Members questions it was reported that:
  - There was an option to electronically monitor carers who undertook home visits
    which would record the time stayed and task performed and whether it was value
    for money in terms of what the authority paid for.
  - The service did engage with users and customers were asked about quality of service provided and what could be undertaken differently.
  - The Service worked closely with providers to ensure staff undertook their duty to the highest standard; if something did go wrong the service would discuss with providers the issues raised; areas of concern would be addressed with that employer.
- 2.4 The Area Committee Resolved that:

A report was requested by the Bradford East Area Committee to include details such as numbers of people and their characteristics and trends over 5 years in areas such as:

- number of people receiving care
- number of people attending day services
- number of people who called the service; number of people assessed and supported with care



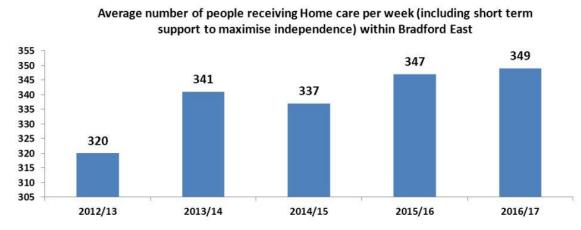




- the length of time it takes to answer the telephone
- how many carers have been assessed and any other information sufficient to provide Members with information to judge the quality and adequacy of the provision of service to older and vulnerable people in Bradford East, detailed by Ward where possible

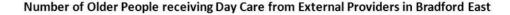
#### 2.5 ADULT SOCIAL CARE ACTIVITY

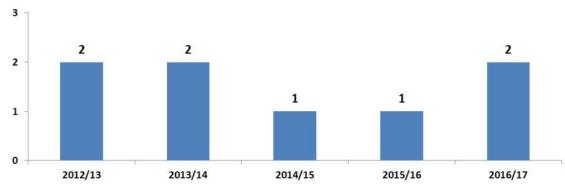
## 2.6 The number of people receiving community care in their own home in the Bradford East area between 2012-13 and 2016-17



Source: BMDC Community Care Admin

# 2.7 The number of older people receiving day care from external providers in the Bradford East area between 2012-13 and 2016-17





Source: BMDC Community Care Admin

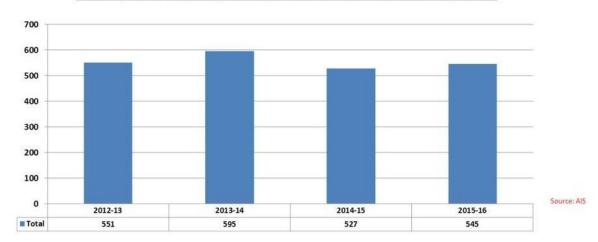






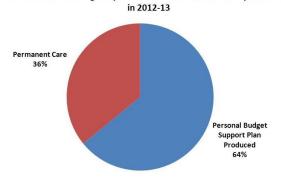
2.8 The number of people who received an Adult Social Care eligibility assessment for long term care and support in the Bradford East area between 2012-13 and 2016-17

Adult Social Care Eligibility Assessments in Bradford East 2012-13 to 2015-16

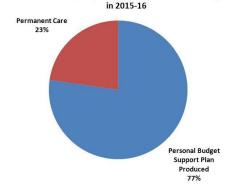


2.9 The percentage of people who received an Adult Social Care eligibility assessment for long term care and support in the Bradford East area and the outcome of the assessment (Permanent Care or Personal Budget for Community Care) between 2012-13 and 2015-16

Adult Social Care Eligibility Assessments in Bradford East by Outcome



Adult Social Care Eligibility Assessments in Bradford East by Outcome







# 2.10 The number of people who received an Adult Social Care eligibility assessment for long term care and support in Bradford East in 2016-17 to date, by Ward.

Bradford East Ward	No. of Adult Social Care Assessments 2016-17	%
Idle and Thackley	115	23%
Bowling and Barkerend	77	15%
Eccleshill	65	13%
Bolton and Undercliffe	64	13%
Bradford Moor	51	10%
Little Horton	40	8%
Tong	15	3%
City	12	2%
Clayton and Fairweather Green	8	2%
Manningham	8	2%
Thornton and Allerton	7	1%
Windhill and Wrose	7	1%
Heaton	6	1%
Royds	6	1%
Toller		1%
Wakefield West		1%
Queensbury		0%
Birstall and Birkenshaw		0%
South		0%
Wyke		0%
Baildon		0%
Keighley East		0%
Great Horton		0%
Park		0%
Grand Total	502	100%

Figures suppressed under 5
Source: Systm One

### 3. OTHER CONSIDERATIONS

3.1 There are no Other Considerations.

#### 4. FINANCIAL & RESOURCE APPRAISAL

#### 4.1 Financial







4.1.1 In August 2016 new Adult Social Care IT systems were implemented in Bradford MDC and we are currently redeveloping our performance and business intelligence functions. Reporting Adult Social Care Pathway data by locality is within our scope and we anticipate being able to provide better information in response to requests once our systems are fully embedded.

#### 5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks and governance issues arising from the proposed recommendations in this report.

#### 6. LEGAL APPRAISAL

6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Wellbeing placed upon the Council to promote and improve the well-being of the District and also the Health and Social Care Act 2012 and the Care Act 2014.

#### 7. OTHER IMPLICATIONS

#### 7.1 EQUALITY & DIVERSITY

The Equality Act 2010 sets out the new public sector Equality Duty replacing the three previous duties for race, disability and gender. In engaging with our stakeholders, Home Care will have regard to our Equality and Diversity Policy.

#### 7.2 SUSTAINABILITY IMPLICATIONS

Home Care will consider sustainability issues.

#### 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Greenhouse gas emissions and wider environmental impacts are a consideration.

#### 7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Community safety issues are acknowledged as a key contributor to the quality of health in neighbourhoods. It is anticipated that improvements to health will have a positive impact on community safety issues across Bradford East.

#### 7.5 HUMAN RIGHTS ACT

7.5.1 No direct implications arising from the Human Rights Act.

#### 7.6 TRADE UNION

7.6.1 No direct Trade Union implications arise from this report. .







#### 7.7 WARD IMPLICATIONS

7.7.1 Home Care will consider the needs of Wards in the Bradford East Area when exploring how to tackle issues and commissioning work.

#### 7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

7.8.1 Home care will consider the needs of Wards in the Bradford East Area when exploring how to tackle issues and commissioning work.

#### 8. NOT FOR PUBLICATION DOCUMENTS

None.

#### 9. OPTIONS

- 9.1 That Bradford East Area Committee adopts the recommendations outlined in this report.
- 9.2 That Bradford East Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That Bradford East Area Committee decides not to accept the recommendations outlined in this report.

#### 10. RECOMMENDATIONS

10.1 The views and comments of the Bradford East Area Committee are requested.

#### 11. APPENDICES

None.

#### 12. BACKGROUND DOCUMENTS

None.











# Report of the Strategic Director of Place to the meeting of Bradford East Area Committee to be held on 16 February 2017.

AC

## Subject:

Allocation of Community Buildings Grants for 2017-2019

### **Summary statement:**

This report outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2017-2019.

Steve Hartley
Director of Place

Report Contact: Ishaq Shafiq

Phone: (01274) 431066

E-mail: ishaq.shafiq@bradford.gov.uk

Portfolio: Neighbourhoods and Community

Safety

**Overview & Scrutiny Area:** 

Corporate







#### 1. SUMMARY

1.1 This report outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of Community Buildings Grants 2017-2019.

#### 2. BACKGROUND

- 2.1 At the Bradford East Area Committee meeting on 24 November 2016 it was resolved that:
- (1) That the Committee notes the potential risk to the delivery of work with vulnerable young people given the removal of discretionary support available to community and voluntary sector organisations.
- (2) That the first bullet point of paragraph 3.9 of Document "N" be amended to read "to be accessible to everyone within the local community and/or young people".
- (3) That the Committee requests that a cross District group made up of representatives from all the Area Committee's is responsible for the allocation of the District wide funding.
- (4) That the Area Co-ordinator is requested to organise meetings of the Area Committee's Grant Advisory Group to consider Community Building Grant applications for funding from groups within the Bradford East Area.
- (5) That the Area Co-ordinator submits a further report to this Committee within the 2016-2017 Municipal Year with recommendations from the Grants Advisory Group on how to allocate the Community Building Grants funds available.

#### 3. OTHER CONSIDERATIONS

3.1 On 24 January 2017 the Grants Advisory Group met to discuss the Community Buildings Grants applications submitted for the constituency. After full consideration of all the bids the recommendations from the Bradford East Area Grants Advisory Group are as follows:







Name	2017-2018	2018-2019 (subject to funding)
	£	£
Eccleshill Adventure Playground	£5,533	£5,533
Eccleshill Community Association Ltd	£9,863	£9,863
Greenwood Centre c/o Inspired		
Neighbourhoods CIC	£13,550	£13,550
Karmand Community Centre	£7,302	£7,302
MAPA Bradford	£3,000	£3,000
Newlands Furniture Service (Thorpe		
Edge EOI)	£7,090	£7,090
Parkside Community Centre	£3,040	£3,040
Ravenscliffe Community Association	£5,654	£5,654
The Springfield Centre	£13,268	£13,268
Thornbury Youth & Community Centre	£6,100	£6,100
Thorpe Edge Community Centre	£5,000	£5,000
West Bowling Community Advice &		
Training Centre	£20,000	£20,000
TOTAL	£99,400	£99,400

3.2 For those groups that are successful or unsuccessful in this process it is the intention of the council to set up a workshop in each constituency that will offer advice and support with fundraising to mitigate the loss of funding.

#### 4. FINANCIAL & RESOURCE APPRAISAL

The amount of funding per annum for the Bradford East Area is £99,400 for 2017-2018 and also £99,400 for 2018-2019 (subject to funding being available).

#### 5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 Non-specific.

#### 6. LEGAL APPRAISAL

- 6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Well-being placed upon the Council to promote and improve the well-being of the District.
- 6.2 Under the Councils Constitution at Article 12, the Executive can delegate/devolve the discharge of functions to Area Committees. In discharging these functions, all decisions made must be in accordance with policies, strategies, plans or criteria agreed by the Council or Executive and within the approved budget.

#### 7. OTHER IMPLICATIONS

#### 7.1 EQUALITY & DIVERSITY

7.1.1 The progressive distribution of grants to Areas with higher level needs will aid the







development of initiatives which reduce inequalities.

7.1.2 Priorities supported will promote fairness and inclusion while supporting Bradford East Area Committee's commitment to equal opportunities for all, including those protected characteristics identified within the Equalities Act 2010.

#### 7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 Resources available to Bradford East Area Committee, described in this report, and used to support the Bradford East Area Ward Plans and will directly support the delivery of the District's Plan and promote and contribute to the People Can Make a difference approach.

#### 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 Actions to assist in identifying the greenhouse gas impacts of potential projects to be funded through this budget will be undertaken. These will include a consideration of, for example, energy efficiency opportunities in purchasing new equipment or refurbishing or modifying buildings.

#### 7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 None.

#### 7.5 HUMAN RIGHTS ACT

7.5.1 None.

#### 7.6 TRADE UNION

7.6.1 There are no implications related to Trade Unions arising from this report.

#### 7.7 WARD IMPLICATIONS

7.7.1 The activity outlined in this report affects the whole district and all organisations which currently receive buildings related support in Bradford East. The creation and devolution of the Community Building Fund to Area Committees will establish a more tailored provision and more accountability at a ward level.

#### 7.8 WARD PLAN IMPLICATIONS

7.8.1 The activities outlined in this report contribute to priorities within the Bradford East Area Ward Plans.

#### 8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.







#### 9. OPTIONS

- 9.1 Bradford East Area Committee adopts the recommendations outlined in this report.
- 9.2 Bradford East Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 Bradford East Area Committee decides not to accept the recommendations outlined in this report.

#### 10. RECOMMENDATIONS

10.1 That Bradford East Area Committee approves the Community Buildings Grants outlined in 3.1.

#### 11. APPENDICES

11.1 None.

#### 12. BACKGROUND DOCUMENTS

12.1 The Allocation of Community Buildings Grants (Extended Community Centre Core Costs), Document N, Bradford East Area Committee, 24 November 2016.







